

St. Clair County
GASB 45 Financial Report

As of December 31, 2011

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# Decrements Exhibit (Withdrawal and Mortality Rates) Retirement Rates Exhibit Illustrations of GASB Calculations



### Certification

This report summarizes the GASB actuarial valuation for St. Clair County 2012 fiscal year. To the best of our knowledge, the report presents a fair position of the funded status of the plan in accordance with GASB Statement No. 45 (Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions). The valuation is also based upon our understanding of the plan provisions as summarized within the report.

The information presented herein is based on the information furnished to us by the Plan Sponsor that has been reconciled and reviewed for reasonableness. We are not aware of any material inadequacy in employee census provided by the Plan Sponsor. We have not audited the information at the source, and therefore do not accept responsibility for the accuracy or the completeness of the data on which the information is based.

The actuarial assumptions were selected by the Plan Sponsor with the concurrence of Nyhart. In our opinion, the actuarial assumptions are individually reasonable and in combination represent our estimate of anticipated experience of the Plan. All computations have been made in accordance with generally accepted actuarial principles and practice.

To our knowledge, there have been no significant events prior to the current year's measurement date or as of the date of this report that could materially affect the results contained herein.

Neither Nyhart nor any of its employees has any relationship with the plan or its sponsor that could impair or appear to impair the objectivity of this report.

#### Nyhart

Randy Gomez, FSA, MAAA

Evi Laksana, ASA, MAAA

April 8, 2013



### **Changes since Last Valuation**

There have been changes to the substantive plan provisions since the last valuation, which was for the fiscal year ending December 31, 2011:

- 1. Employee contribution rates to Health Care Trust HCT) have increased for most groups effective on 1/1/2013.
- 2. Retiree benefit designs were changed effective on April 1, 2011 which leads to reduction in premiums.

### Plan Experience since Last Valuation

For fiscal year ending December 31, 2012, the plan experienced an overall actuarial liabilities gain of \$32.9 million:

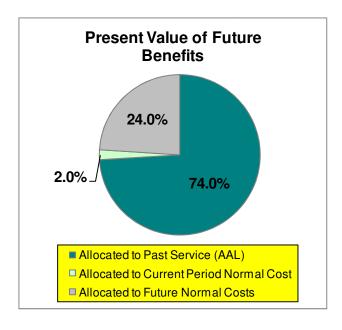
- 1. \$30.2 million gain attributable to benefit changes
- 2. \$0.3 million gain attributable to demographic changes
- 3. \$6.9 million loss attributable to assumption change (reset health care trend rate increase)
- 4. \$9.3 million gain due to other changes

### **Sources of GASB Liabilities and Assets**

- 1. The County explicitly subsidizes the retiree health care coverage for majority of the participants. Refer to Substantive Plan Provisions section for more information on the County's explicit subsidy.
- 2. Retiree health coverage is implicitly more expensive than active health coverage. This higher cost of coverage creates a GASB 45 liability assigned to the County.
- 3. The County has historically funded its retiree health benefits on a pay-as-you-go basis.

Below is the breakdown of Present Value of Future Benefits (PVFB) allocated for past, current, and future service. Pages 3 and 4 show the GASB results for the fiscal year beginning December 31, 2011 based on the Entry Age Normal Level % of Salary cost method.

|                  | Present Value of Future<br>Benefits (PVFB) | Actuarial Accrued Liability (AAL) PVFB allocated to past service | Normal Cost (NC) PVFB allocated to current period service | Future Normal Costs PVFB allocated to future service |
|------------------|--|--|---|--|
|                  | A  | В  | C   | D = A - B - C  |
| As of 12/31/2011 | \$ 302,225,752                             | \$ 223,723,268   | \$ 5,989,851  | \$ 72,512,633  |



**PVFB** is the amount needed as of January 1, 2012 to fully fund the County's retiree health care subsidies for existing and future retirees and their dependents assuming all actuarial assumptions are met.

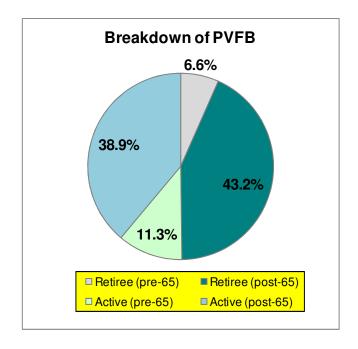
**AAL** is the portion of PVFB considered to be accrued or earned as of January 1, 2012. This amount is a required disclosure in the Required Supplementary Information section.

NC is the portion of actuarial present value of retiree health care benefits and expenses allocated to 2012 by the actuarial cost method (Entry Age Normal Level % of Salary).

# **Summary of Results**

### 1. Present Value of Future Benefits (PVFB)

|                         | As of Dec. 31, 2011 |
|-------------------------|---------------------|
| Current retirees        |                     |
| Explicit (Pre-Medicare) | \$ 17,097,363       |
| Implicit (Pre-Medicare) | 2,985,560           |
| Post-Medicare           | 130,415,563         |
| Total                   | \$ 150,498,486      |
| Future retirees         |                     |
| Explicit (Pre-Medicare) | \$ 29,324,057       |
| Implicit (Pre-Medicare) | 4,941,452           |
| Post-Medicare           | 117,461,757         |
| Total                   | \$ 151,727,266      |
| Total PVFB              | \$ 302,225,752      |
|                         |                     |
| Discount Rate           | 5.0%                |



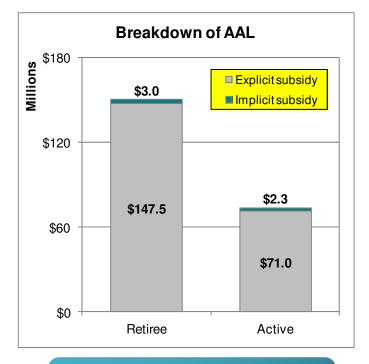
# Summary of Results - Continued

### 2. Actuarial Accrued Liabilities (AAL)

|                                 | As of Dec. 31, 2011 |
|---------------------------------|---------------------|
| Current retirees                |                     |
| Explicit (Pre-Medicare)         | \$ 17,097,363       |
| Implicit (Pre-Medicare)         | 2,985,560           |
| Post-Medicare                   | 130,415,563         |
| Total                           | \$ 150,498,486      |
| Future retirees                 |                     |
| Explicit subsidy (Pre-Medicare) | \$ 13,597,191       |
| Implicit subsidy (Pre-Medicare) | 2,252,059           |
| Post-Medicare                   | 57,375,532          |
| Total                           | \$ 73,224,782       |
| Total liabilities               | \$ 223,723,268      |
| Discount Rate                   | 5.0%                |

### 3. Income Statement and Balance Sheet Impact

|   | <b>2011</b> <sup>1</sup> | 2012                         |
|---|--------------------------|------------------------------|
| Annual OPEB Cost  | \$<br>17,046,397         | \$<br>18,828,249             |
| Total Employer Contributions (Affects Income Statement)           | \$<br>4,302,586          | \$<br>1,342,794 <sup>2</sup> |
| Net OPEB Obligation at year-end (Affects Balance Sheet Liability) | \$<br>38,763,285         | \$<br>56,248,740             |



**Explicit Subsidies** are created when retirees are not charged the full cost of health care as measured by the premium or premium equivalent rates determined annually by the employer.

**Implicit Subsidies** are additional employer liabilities when the inherently higher health care costs for retired employees are not directly reflected in the determination of the premium or premium equivalent rates.

<sup>2</sup> Actual employer contribution for pre-funding as provided by the County and Mental Health Authority.

<sup>&</sup>lt;sup>1</sup> Fiscal year 2011 information is as shown in the St. Clair County's Notes to Financial Statements as of December 31, 2011.

## For Fiscal Year Ending December 31, 2012

Required Supplementary Information

FY 2012 Annual Required Contribution and Net OPEB Obligation have been calculated using the actual employee contributions and employer pre-funding contributions into the Health Care Trust as provided by the County and Mental Health Authority. Our results will need to be revised if either contribution amounts are modified.

St. Clair

Total

Mental

Road

| Required Supplementary Information                   | ıotai             |    | County              |    | Health           | Co | ommission         |
|--|-------------------|----|---------------------|----|------------------|----|-------------------|
| Actuarial Accrued Liability as of beginning of year  | \$<br>223,723,268 | \$ | 136,267,395         | \$ | 34,541,978       | \$ | 52,913,895        |
| Actuarial Value of Assets as of beginning of year    | (35,528,936)      | (  | (23,479,345)        | (  | (8,494,244)      | (  | (3,555,347)       |
| Unfunded Actuarial Accrued Liability (UAAL)          | \$<br>188,194,332 | \$ | 112,788,050         | \$ | 26,047,734       | \$ | 49,358,548        |
| Covered payroll (for eligible members only)          | \$<br>43,482,070  | \$ | 27,801,444          | \$ | 11,341,334       | \$ | 4,339,292         |
| UAAL as a % of covered payroll                       | 432.8%            |    | 405.7%              |    | 229.7%           |    | 1137.5%           |
| Annual Required Contribution                         | Total             |    | St. Clair<br>County |    | Mental<br>Health | Co | Road<br>ommission |
| Normal cost as of beginning of year                  | \$<br>5,989,851   | \$ | 3,548,734           | \$ | 1,397,885        | \$ | 1,043,232         |
| Reduction for active employee contributions (actual) | (501,183)         |    | (447,280)           |    | (53,903)         |    | 0                 |
| Net normal cost as of beginning of year              | \$<br>5,488,668   | \$ | 3,101,454           | \$ | 1,343,982        | \$ | 1,043,232         |
| Amortization of the UAAL for 18 years                | 13,378,373        |    | 9,189,135           |    | 1,447,096        |    | 2,742,142         |
| Total normal cost and amortization payment           | \$<br>18,867,041  | \$ | 12,290,589          | \$ | 2,791,078        | \$ | 3,785,374         |
| Interest to end of year                              | 943,352           |    | 614,529             |    | 139,554          |    | 189,269           |
| Total Annual Required Contribution (ARC)             | \$<br>19,810,393  | \$ | 12,905,118          | \$ | 2,930,632        | \$ | 3,974,643         |

Annual Required Contribution (ARC) is the annual expense recorded in the income statement under GASB 45 accrual accounting. It replaces the cash basis method of accounting recognition with an accrual method. The GASB 45 ARC is higher than the pay-as-you-go cost because it includes recognition of employer costs expected to be paid in future accounting periods.

### For Fiscal Year Ending December 31, 2012

FY 2012 Annual Required Contribution and Net OPEB Obligation have been calculated using the actual employee contributions and employer pre-funding contributions into the Health Care Trust as provided by the County and Mental Health Authority. Our results will need to be revised if either contribution amounts are modified.

| Net OPEB Obligation                                   | Total            | St. Clair<br>County | Mental<br>Health | Road<br>Commission |
|---|------------------|---------------------|------------------|--------------------|
| ARC as of end of year                                 | \$<br>19,810,393 | \$<br>12,905,118    | \$<br>2,930,632  | \$ 3,974,643       |
| Interest on Net OPEB Obligation (NOO) to end of year  | 1,938,165        | 1,211,040           | 299,663          | 427,462            |
| NOO amortization adjustment to the ARC                | (2,920,309)      | (2,071,997)         | (349,607)        | (498,705)          |
| Annual OPEB cost                                      | \$<br>18,828,249 | \$<br>12,044,161    | \$<br>2,880,688  | \$ 3,903,400       |
| Annual employer contribution for pay-go cost          | 0                | 0                   | 0                | 0                  |
| Annual employer contribution for pre-funding (actual) | (1,342,794)      | (1,045,794)         | (297,000)        | 0                  |
| Change in NOO   | \$<br>17,485,455 | \$<br>10,998,367    | \$<br>2,583,688  | \$ 3,903,400       |
| NOO as of beginning of year                           | 38,763,285       | 24,220,790          | 5,993,262        | 8,549,233          |
| NOO as of end of year                                 | \$<br>56,248,740 | \$<br>35,219,157    | \$<br>8,576,950  | \$ 12,452,633      |

Pay-as-you-go Cost is the expected total employer cash cost for the coming period based on all explicit and implicit subsidies. It is also the amount recognized as expense on the Income Statement under pay-as-you-go accounting.

Net OPEB Obligation is the cumulative difference between the annual OPEB cost and employer contributions. This obligation will be created if cash contributions are less than the current year expense under GASB 45 accrual rules.

The net obligation is recorded as a liability on the employer's balance sheet which will reduce the net fund balance.

The value of implicit subsidies is considered as part of cash contributions for the current period. Other cash expenditures that meet certain conditions are also considered as contributions for GASB 45 purposes.

# **Schedule of Funding Progress**

| As of             | Actuarial Value of<br>Assets (AVA) | Actuarial Accrued<br>Liability (AAL) | Unfunded Actuarial<br>Accrued Liability (UAAL) | AVA as a % of<br>AAL | Covered<br>Payroll | UAAL as % of<br>Covered Payroll |
|-------------------|------------------------------------|--------------------------------------|--|----------------------|--------------------|---------------------------------|
|                   | A                                  | В                                    | C = B - A                                      | D = A / B            | E                  | F = C / E                       |
| December 31, 2011 |                                    |                                      |  |                      |                    |                                 |
| St. Clair County  | \$ 23,479,345                      | \$ 136,267,395                       | \$ 112,788,050                                 | 17.2%                | \$ 27,801,444      | 406%                            |
| Mental Health     | \$ 8,494,244                       | \$ 34,541,978                        | \$ 26,047,734                                  | 24.6%                | \$ 11,341,334      | 230%                            |
| Road Commission   | \$ 3,555,347                       | \$ 52,913,895                        | \$ 49,358,548                                  | 6.7%                 | \$ 4,339,292       | 1138%                           |
| Total             | \$ 35,528,936                      | \$ 223,723,268                       | \$ 188,194,332                                 | 15.9%                | \$ 43,482,070      | 433%                            |
| December 31, 2010 |                                    |                                      |  |                      |                    |                                 |
| St. Clair County  | \$ 22,981,212                      | \$ 156,098,327                       | \$ 133,117,115                                 | 14.7%                | \$ 28,421,891      | 468%                            |
| Mental Health     | \$ 8,052,170                       | \$ 40,220,174                        | \$ 32,168,004                                  | 20.0%                | \$ 11,360,057      | 283%                            |
| Road Commission   | \$ 5,072,150                       | \$ 47,745,135                        | \$ 42,672,985                                  | 10.6%                | \$ 4,841,418       | 881%                            |
| Total             | \$ 36,105,532                      | \$ 244,063,636                       | \$ 207,958,104                                 | 14.8%                | \$ 44,623,366      | 466%                            |
| December 31, 2009 |                                    |                                      |  |                      |                    |                                 |
| St. Clair County  | \$ 23,287,889                      | \$ 160,473,991                       | \$ 137,186,102                                 | 14.5%                | \$ 30,353,888      | 452%                            |
| Mental Health     | \$ 7,342,020                       | \$ 39,935,472                        | \$ 32,593,452                                  | 18.4%                | \$ 10,638,119      | 306%                            |
| Road Commission   | \$ 6,583,639                       | \$ 49,552,207                        | \$ 42,968,568                                  | 13.3%                | \$ 5,086,574       | 845%                            |
| Total             | \$ 37,213,548                      | \$ 249,961,670                       | \$ 212,748,122                                 | 14.9%                | \$ 46,078,581      | 462%                            |

# **Schedule of Employer Contributions**

| FYE               | Employer<br>Contributions | Annual Required<br>Contribution (ARC) | % of ARC Contributed |
|-------------------|---------------------------|---------------------------------------|----------------------|
|                   | A                         | В                                     | C = A / B            |
| December 31, 2012 |                           |                                       |                      |
| St. Clair County  | \$ 1,045,794              | \$ 12,905,118                         | 8.1%                 |
| Mental Health     | \$ 297,000                | \$ 2,930,632                          | 10.1%                |
| Road Commission   | \$ 0                      | \$ 3,974,643                          | 0.0%                 |
| Total             | \$ 1,342,794              | \$ 19,810,393                         | 6.8%                 |
|                   |                           |                                       |                      |
| December 31, 2011 |                           |                                       |                      |
| St. Clair County  | \$ 3,621,081              | N/A                                   | N/A                  |
| Mental Health     | \$ 681,505                | N/A                                   | N/A                  |
| Road Commission   | \$ 0                      | N/A                                   | N/A                  |
| Total             | \$ 4,302,586              | \$ 17,395,598                         | 24.7%                |
| December 31, 2010 |                           |                                       |                      |
| St. Clair County  | \$ 2,330,628              | N/A                                   | N/A                  |
| Mental Health     | \$ 763,793                | N/A                                   | N/A                  |
| Road Commission   | \$ 0                      | N/A                                   | N/A                  |
| Total             | \$ 3,094,421              | \$ 11,513,436                         | 26.9%                |

# **Historical Annual OPEB Cost**

| As of             | Annual OPEB Cost<br>(AOC) | % of AOC<br>Contributed | Net OPEB Obligation |
|-------------------|---------------------------|-------------------------|---------------------|
| December 31, 2012 |                           |                         |                     |
| St. Clair County  | \$ 12,044,161             | 8.7%                    | \$ 35,219,157       |
| Mental Health     | \$ 2,880,688              | 10.3%                   | \$ 8,576,950        |
| Road Commission   | \$ 3,903,400              | 0.0%                    | \$ 12,452,633       |
| Total             | \$ 18,828,249             | 7.1%                    | \$ 56,248,740       |
|                   |                           |                         |                     |
| December 31, 2011 |                           |                         |                     |
| St. Clair County  | \$ 12,453,607             | 29.1%                   | \$ 24,220,790       |
| Mental Health     | \$ 2,433,274              | 28.0%                   | \$ 5,993,262        |
| Road Commission   | \$ 2,159,516              | 0.0%                    | \$ 8,549,233        |
| Total             | \$ 17,046,397             | 25.2%                   | \$ 38,763,285       |
|                   |                           |                         |                     |
| December 31, 2010 |                           |                         |                     |
| St. Clair County  | \$ 6,793,235              | 34.3%                   | \$ 15,388,264       |
| Mental Health     | \$ 2,132,759              | 35.8%                   | \$ 4,241,493        |
| Road Commission   | \$ 2,333,012              | 0.0%                    | \$ 6,389,717        |
| Total             | \$ 11,259,006             | 27.5%                   | \$ 26,019,474       |

The Actuarial Accrued Liability (AAL) is expected to change on an annual basis as a result of expected and unexpected events. Under normal circumstances, it is generally expected to have a net increase each year. Below is a list of the most common events affecting the AAL and whether they increase or decrease the liability.

#### **Expected Events**

- Increases in AAL due to additional benefit accruals as employees continue to earn service each year
- Increases in AAL due to interest as the employees and retirees age
- Decreases in AAL due to benefit payments

### **Unexpected Events**

- Increases in AAL when actual premium rates increase more than expected. A liability decrease occurs when premium rates increase less than expected.
- Increases in AAL when more new retirements occur than expected or fewer terminations occur than anticipated. Liability decreases occur when the opposite outcomes happen.
- Increases or decreases in AAL depending on whether benefit provisions are improved or reduced.

| For 2012  | Total          | St. Clair County | Mental Health | Road Commission |
|---|----------------|------------------|---------------|-----------------|
| Actuarial Accrued Liability as of beginning of year                 | \$ 223,723,268 | \$ 136,267,395   | \$ 34,541,978 | \$ 52,913,895   |
| Normal cost as of beginning of year                                 | 5,989,851      | 3,548,734        | 1,397,885     | 1,043,232       |
| Expected benefit payments during the year                           | (6,347,326)    | (3,832,462)      | (614,734)     | (1,900,130)     |
| Interest adjustment to end of year                                  | 11,328,908     | 6,896,164        | 1,781,812     | 2,650,932       |
| Expected Actuarial Accrued Liability as of end of year <sup>3</sup> | \$ 234,694,701 | \$ 142,879,831   | \$ 37,106,941 | \$ 54,707,929   |
| Actuarial (gain) / loss   | TBD            | TBD              | TBD           | TBD             |
| Actual Actuarial Accrued Liability as of end of year                | TBD            | TBD              | TBD           | TBD             |

<sup>&</sup>lt;sup>3</sup> Beginning of year Actuarial Accrued Liability (AAL) is actuarially projected to end of year on a "no gain/loss" basis for illustration purposes only. Actual year-end AAL may be different based on actual plan experience.

| Ass | et Information CY 2011 (Actual)                      | Total         | St. Clair County | Mental Health | Road Commission |
|-----|--|---------------|------------------|---------------|-----------------|
| (A) | Valuation assets as of January 1                     | \$ 36,105,532 | \$ 22,981,212    | \$ 8,052,170  | \$ 5,072,150    |
| (B) | Employer contributions for pay-go costs              | 0             | 0                | 0             | 0               |
| (C) | Employer contributions for prefunding (actual)       | 4,277,777     | 3,445,467        | 832,310       | 0               |
| (D) | Employee contributions to Health Care Trust (actual) | 475,545       | 423,743          | 51,802        | 0               |
| (E) | Benefit payments (actual)                            | (5,696,207)   | (3,608,644)      | (526,645)     | (1,560,918)     |
| (F) | Investment income allocation                         | 366,289       | 237,567          | 84,607        | 44,115          |
| (G) | Valuation assets as of December 31                   | \$ 35,528,936 | \$ 23,479,345    | \$ 8,494,244  | \$ 3,555,347    |

| Ass | et Information CY 2012 (Projected)                    | Total         | St. Clair County | Mental Health | Road<br>Commission |
|-----|---|---------------|------------------|---------------|--------------------|
| (A) | Valuation assets as of January 1                      | \$ 35,528,936 | \$ 23,479,345    | \$ 8,494,244  | \$ 3,555,347       |
| (B) | Employer contributions for pay-go costs               | 0             | 0                | 0             | 0                  |
| (C) | Employer contributions for prefunding (actual)        | 1,342,794     | 1,045,794        | 297,000       | 0                  |
| (D) | Employee contributions to Health Care Trust (actual)  | 501,183       | 447,280          | 53,903        | 0                  |
| (E) | Benefit payments (estimated)                          | (6,347,326)   | (3,832,462)      | (614,734)     | (1,900,130)        |
| (F) | Investment income allocation (estimated) <sup>4</sup> | 355,289       | 238,192          | 89,281        | 27,816             |
| (G) | Valuation assets as of December 31                    | \$ 31,380,876 | \$ 21,378,149    | \$ 8,319,694  | \$ 1,683,033       |

 $<sup>^{\</sup>rm 4}$  Assumes 1% investment income on valuation assets as of January 1.

| Ass | et Information CY 2013 (Projected)                                   | Total         | St. Clair County | Mental Health | Road Commission |
|-----|--|---------------|------------------|---------------|-----------------|
| (A) | Valuation assets as of January 1                                     | \$ 31,380,876 | \$ 21,378,149    | \$ 8,319,694  | \$ 1,683,033    |
| (B) | Employer contributions for pay-go costs                              | 0             | 0                | 0             | 0               |
| (C) | Employer contributions for prefunding (budgeted) <sup>5</sup>        | 834,192       | 703,354          | 130,838       | 0               |
| (D) | Employee contributions to Health Care Trust (estimated) <sup>6</sup> | 718,168       | 500,036          | 218,132       | 0               |
| (E) | Benefit payments (estimated)   | (6,805,165)   | (4,103,062)      | (678,283)     | (2,023,820)     |
| (F) | Investment income allocation (estimated) <sup>7</sup>                | 313,809       | 217,486          | 88,999        | 7,324           |
| (G) | Valuation assets as of December 31                                   | \$ 26,441,880 | \$ 18,695,963    | \$ 8,079,380  | \$ (333,463)    |

St. Clair County's employer contribution for pre-funding is budgeted at 4.09% of eligible payroll for CY 2013. Mental Health employer contribution for pre-funding in CY 2013 is budgeted at 1.14% of eligible payroll for CY 2013.
 CY 2013 employee contributions to Health Care Trust for all groups are calculated based on the schedule shown on page 18.
 Assumes 1% investment income on valuation assets as of January 1.

The Health Care Trust is expected to be depleted in **seven** years under the current funding strategy assuming the following:

- 1. Valuation assets of \$35,528,936 as of January 1
- 2. 1% annual investment return assumption provided by the County
- 3. Active employee contributions to HCT effective on 1/1/2013 as shown on page 18 of this report
- 4. 2.5% average employer contributions of eligible payroll for County General (including Sheriff) and Mental Health Authority unless noted otherwise
- 5. Projected future retiree health costs using current retirement and health care trend assumptions

| FYE  | Assets as of<br>January 1 | Eligible<br>payroll | EE HCT<br>Contribution<br>(% of payroll) | EE HCT<br>Contribution<br>(in \$) | Employer HCT<br>Contribution | Total HCT<br>Contribution | Expected benefit payments | Expected investment income | Assets as of December 31 |
|------|---------------------------|---------------------|--|-----------------------------------|------------------------------|---------------------------|---------------------------|----------------------------|--------------------------|
|      | Α                         | В                   | С  | $D = B \times C$                  | E = 2.5% x B                 | F = D + E                 | G                         | H = 5% x A                 | I = A + F – G + H        |
| 2012 | \$ 35,528,936             | \$43,482,070        | 1.65%                                    | \$ 501,183 <sup>8</sup>           | \$ 1,342,794 <sup>8</sup>    | \$ 1,843,977              | \$ 6,347,327              | \$ 355,289                 | \$ 31,380,876            |
| 2013 | \$ 31,380,876             | \$44,002,438        | 1.63%                                    | \$ 718,168                        | \$ 834,192 <sup>9</sup>      | \$ 1,552,360              | \$ 6,805,164              | \$ 313,809                 | \$ 26,441,880            |
| 2014 | \$ 26,441,880             | \$44,493,928        | 1.61%                                    | \$ 717,592                        | \$ 1,112,348                 | \$ 1,829,940              | \$ 7,429,341              | \$ 264,419                 | \$ 21,106,898            |
| 2015 | \$ 21,106,898             | \$44,804,179        | 1.59%                                    | \$ 713,909                        | \$ 1,120,104                 | \$ 1,834,014              | \$ 8,016,937              | \$ 211,069                 | \$ 15,135,044            |
| 2016 | \$ 15,135,044             | \$44,852,366        | 1.57%                                    | \$ 705,852                        | \$ 1,121,309                 | \$ 1,827,161              | \$ 8,641,298              | \$ 151,350                 | \$ 8,472,256             |
| 2017 | \$ 8,472,256              | \$44,808,851        | 1.55%                                    | \$ 696,353                        | \$ 1,120,221                 | \$ 1,816,574              | \$ 9,341,999              | \$ 84,723                  | \$ 1,031,554             |
| 2018 | \$ 1,031,554              | \$44,737,676        | 1.53%                                    | \$ 686,621                        | \$ 1,118,442                 | \$ 1,805,062              | \$10,005,067              | \$ 10,316                  | \$ (7,158,135)           |

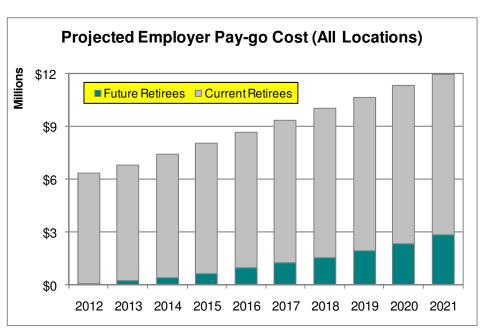
<sup>9</sup> Budgeted contributions as provided by the County (2.50% of eligible payroll) and Mental Health Authority (1.14% of eligible payroll).

<sup>&</sup>lt;sup>8</sup> Actual contributions to the Health Care Trust as provided by the County (\$447,280 from the employees and \$1,045,794 from the County) and Mental Health Authority (\$53,903 from the employees and \$297,000 from CMH).

The projection below shows the anticipated pay-as-you-go cost for employer subsidized benefits for the next 10 years. Results are shown separately for current and future retirees. The projections include explicit and implicit subsidies.

#### All Locations

| FYE  | Futu | ıre Retirees | Curi | rent Retirees | Total            |
|------|------|--------------|------|---------------|------------------|
| 2012 | \$   | 98,272       | \$   | 6,249,053     | \$<br>6,347,325  |
| 2013 | \$   | 230,662      | \$   | 6,574,503     | \$<br>6,805,165  |
| 2014 | \$   | 416,998      | \$   | 7,012,343     | \$<br>7,429,341  |
| 2015 | \$   | 667,977      | \$   | 7,348,961     | \$<br>8,016,938  |
| 2016 | \$   | 956,463      | \$   | 7,684,835     | \$<br>8,641,298  |
| 2017 | \$   | 1,256,182    | \$   | 8,085,818     | \$<br>9,342,000  |
| 2018 | \$   | 1,567,698    | \$   | 8,437,368     | \$<br>10,005,066 |
| 2019 | \$   | 1,913,584    | \$   | 8,715,094     | \$<br>10,628,678 |
| 2020 | \$   | 2,358,044    | \$   | 8,951,525     | \$<br>11,309,569 |
| 2021 | \$   | 2,825,140    | \$   | 9,108,837     | \$<br>11,933,977 |



Below is the anticipated pay-as-you-go cost for employer subsidized benefits for the next 10 years by location.

| St. Clair County Mental Health |     |              |     |               |    |           |      |      |             |      |              |                 |
|--------------------------------|-----|--------------|-----|---------------|----|-----------|------|------|-------------|------|--------------|-----------------|
| FYE                            | Fut | ure Retirees | Cur | rent Retirees |    | Total     | FYE  | Futu | re Retirees | Curi | ent Retirees | Total           |
| 2012                           | \$  | 63,358       | \$  | 3,769,103     | \$ | 3,832,461 | 2012 | \$   | 16,861      | \$   | 597,873      | \$<br>614,734   |
| 2013                           | \$  | 140,672      | \$  | 3,962,390     | \$ | 4,103,062 | 2013 | \$   | 39,605      | \$   | 638,678      | \$<br>678,283   |
| 2014                           | \$  | 245,178      | \$  | 4,220,043     | \$ | 4,465,221 | 2014 | \$   | 70,008      | \$   | 700,159      | \$<br>770,167   |
| 2015                           | \$  | 407,683      | \$  | 4,421,567     | \$ | 4,829,250 | 2015 | \$   | 106,389     | \$   | 767,531      | \$<br>873,920   |
| 2016                           | \$  | 593,505      | \$  | 4,590,474     | \$ | 5,183,979 | 2016 | \$   | 148,849     | \$   | 857,833      | \$<br>1,006,682 |
| 2017                           | \$  | 770,139      | \$  | 4,882,574     | \$ | 5,652,713 | 2017 | \$   | 213,284     | \$   | 908,205      | \$<br>1,121,489 |
| 2018                           | \$  | 951,784      | \$  | 5,083,550     | \$ | 6,035,334 | 2018 | \$   | 275,953     | \$   | 969,650      | \$<br>1,245,603 |
| 2019                           | \$  | 1,158,998    | \$  | 5,258,221     | \$ | 6,417,219 | 2019 | \$   | 337,768     | \$   | 1,017,253    | \$<br>1,355,021 |
| 2020                           | \$  | 1,422,733    | \$  | 5,437,582     | \$ | 6,860,315 | 2020 | \$   | 421,754     | \$   | 1,042,058    | \$<br>1,463,812 |
| 2021                           | \$  | 1,671,649    | \$  | 5,539,363     | \$ | 7,211,012 | 2021 | \$   | 504,568     | \$   | 1,110,844    | \$<br>1,615,412 |

#### Road Commission

| FYE  | Future Retirees |         | Future Retirees Current Retirees |                 | Total |  |  |
|------|-----------------|---------|----------------------------------|-----------------|-------|--|--|
| 2012 | \$              | 18,053  | \$<br>1,882,077                  | \$<br>1,900,130 |       |  |  |
| 2013 | \$              | 50,385  | \$<br>1,973,435                  | \$<br>2,023,820 |       |  |  |
| 2014 | \$              | 101,812 | \$<br>2,092,141                  | \$<br>2,193,953 |       |  |  |
| 2015 | \$              | 153,905 | \$<br>2,159,863                  | \$<br>2,313,768 |       |  |  |
| 2016 | \$              | 214,109 | \$<br>2,236,528                  | \$<br>2,450,637 |       |  |  |
| 2017 | \$              | 272,759 | \$<br>2,295,039                  | \$<br>2,567,798 |       |  |  |
| 2018 | \$              | 339,961 | \$<br>2,384,168                  | \$<br>2,724,129 |       |  |  |
| 2019 | \$              | 416,818 | \$<br>2,439,620                  | \$<br>2,856,438 |       |  |  |
| 2020 | \$              | 513,557 | \$<br>2,471,885                  | \$<br>2,985,442 |       |  |  |
| 2021 | \$              | 648,923 | \$<br>2,458,630                  | \$<br>3,107,553 |       |  |  |

### Eligibility

Eligibility for lifetime retiree health benefits:

- 1. Original Plan members earlier of:
  - a. Age 55 (or age 50 for Sheriff) with 25 years of service
  - b. Age 60 with 8 years of service
  - c. 25 years of service and 80 points
- 2. Modified Plan members earlier of:
  - a. Age 55 (or age 50 for Sheriff) with 25 years of service
  - b. Age 60 with 20 years of service
  - c. 25 years of service and 80 points

Employees hired after the eligibility cut-off date shown below are not eligible for retiree health benefits. There's no cut-off date for Mental Health employees.

| Union Code   | Union Name  | Retiree Health Eligibility Cut-<br>Off Date |
|--|---|---|
| CBSO   | Bailiff and Court Security Officers Association   | Hired after 6/30/2012                       |
| RC   | Road Commission   | Hired after 9/14/2011                       |
| CDCO<br>FOCP<br>PCCL   | Communication Officers POAM<br>Friend of the Court Supervisors<br>Probate Clerical  | Hired after 6/30/2011                       |
| SDEI<br>PSE  | Correction Officers and Support Staff<br>Public Service Employees   | Hired after 6/29/2011                       |
| FOCE   | Friend of the Court   | Hired after 5/11/2011                       |
| SDEE   | Sheriff Deputies  | Hired after 1/6/2011                        |
| PCJC   | Probate Court Juvenile Counselors   | Hired after 12/16/2009                      |
| DCE  | District Court AFSCME   | Hired after 8/19/2009                       |
| BDMB CANUE COMM SDCO ELEC HRE JDGS JVCS JVCN PCSP PAPE PHNS PHNA ADCE CPEA | Board Member CANUE Non-Affiliated Commissioners Correction Officers Supervisors Elected Officials Human Resources Clerks and Specialists Judges Juvenile Center Shift Supervisors Juvenile Center Teamsters Probate Court Supervisors Prosecuting Attorneys Public Health Nurse Supervisors Public Health Nurses Association of 72 <sup>nd</sup> District Court Employees Circuit Court Probate Court Employee Associates | Hired after 1/1/2009                        |
| SDSP   | Sheriff Deputies Supervisors  | Based on lower unit cut-off date            |

#### **Retiree Contributions**

Employees are eligible for lifetime free retiree health benefits at retirement if they meet all of the following requirements:

- 1. Original Plan members have at least 8 years of service at retirement and contribute to Health Care Trust (HCT) while actively employed if it's required in their Collective Bargaining Unit (CBA).
- 2. Modified Plan members have at least 20 years of service at retirement and contribute to HCT while actively employed if it's required in their CBA.

Any employees may purchase retiree health benefits at retirement if they have at least 11 years of service at retirement regardless of whether they contribute to HCT while actively employed.

#### **Terminated Vested Employees**

Employees who terminated employment with vested pension benefits are eligible for retiree health benefits commencing at age 55 if they have at least 25 years of service at termination or at age 60 if they have fewer than 25 years of service at termination. Upon benefits commencement, contribution requirements follow regular retirees.

#### **Disability Retirement**

Employees disabled in the line of duty are eligible for retiree health benefits without any age or service requirement. Employees disabled under any other circumstances are eligible for retiree health benefits if they have at least ten years of service at time of disability. Retiree contribution requirements follow regular retirees.

#### **Spouse Benefit**

Surviving spouse can continue coverage upon death of the retiree or active employees who have at least ten years of service at time of death. Surviving spouse contribution requirement follows member's contribution requirements prior to their death.

#### **Health Care Trust Contributions**

Health Care Trust contribution requirements as a percentage of salary while actively employed are as shown below:

| <b>Union Code</b>  | Union Name   | Eff. 1/1/2012  | Eff. 1/1/2013  |
|--|--|----------------|----------------|
| CBSO   | Bailiff and Court Security Officers Association<br>DOH < 1/1/2007<br>DOH ≥ 1/1/2007  | 2.50%<br>3.25% | 2.50%<br>3.25% |
| BDMB<br>CANUE<br>COMM<br>ELEC<br>JDGS  | Board Member CANUE Non-Affiliated Commissioners Elected Officials Judges   | 2.00%          | 2.50%          |
| CMH  | Mental Health  | 2.00%          | 2.00%          |
| DCE<br>HRE<br>JVCS<br>JVCN<br>PHNS<br>PHNA<br>ADCE   | District Court AFSCME Human Resources Clerks and Specialists Juvenile Center Shift Supervisors Juvenile Center Teamsters Public Health Nurse Supervisors Public Health Nurses Association of 72 <sup>nd</sup> District Court Employees   | 2.50%          | 2.50%          |
| CDCO<br>SDEI<br>SDCO<br>FOCE<br>FOCP<br>PCCL<br>PCJC<br>PCSP<br>PAPE<br>SDEE<br>SDSP<br>CPEA | Communication Officers POAM Correction Officers and Support Staff Correction Officers Supervisors Friend of the Court Friend of the Court Supervisors Probate Clerical Probate Court Juvenile Counselors Probate Court Supervisors Prosecuting Attorneys Sheriff Deputies Sheriff Deputies Supervisors Circuit Court Probate Court Employee Associates | 2.50%*         | 2.50%*         |
| PSE  | Public Service Employees<br>DOH < 7/1/2006<br>DOH ≥ 7/1/2006   | 2.17%<br>3.25% | 2.17%<br>3.25% |

<sup>\*</sup> Limited to the first \$50,000 of salary.

Road Commission employees are not required to contribute to the Health Care Trust.

#### **Medical Benefit**

Same benefit options are available to retirees as active employees. All health plans are self-insured. The monthly retiree premiums for medical and prescription drug benefits by suffix effective on January 1, 2012 are as shown below.

| Suffix  | Group                                  | Single    | 2-person    |
|---------|--|-----------|-------------|
| Pre-65  |  |           |             |
| 900     | St. Clair County Non-Hardship Retirees | \$ 449.42 | \$ 1,078.62 |
| 901     | St. Clair County Hardship Retirees     | \$ 514.38 | \$ 1,234.52 |
| 920     | Mental Health Non-Hardship Retirees    | \$ 449.42 | \$ 1,078.62 |
| 921     | Mental Health Hardship Retirees        | \$ 514.38 | \$ 1,234.52 |
| 000*    | Road Commission Non-Hardship Retirees  | \$ 539.14 | \$ 1,293.95 |
| 001*    | Road Commission Hardship Retirees      | \$ 620.76 | \$ 1,489.83 |
| Post-65 |  |           |             |
| 900     | St. Clair County Non-Hardship Retirees | \$ 429.29 | \$ 858.58   |
| 901     | St. Clair County Hardship Retirees     | \$ 613.82 | \$ 1,227.64 |
| 920     | Mental Health Non-Hardship Retirees    | \$ 429.29 | \$ 858.58   |
| 921     | Mental Health Hardship Retirees        | \$ 613.82 | \$ 1,227.64 |
| 910     | Road Commission Non-Hardship Retirees  | \$ 429.29 | \$ 858.58   |
| 911     | Road Commission Hardship Retirees      | \$ 613.82 | \$ 1,227.64 |
|         |  |           |             |

Hardship retirees are those with annual pension of less than \$25,000 and have at least 20 years of service at retirement.

#### **Dental Benefit**

Monthly retiree premiums for dental benefits by suffix effective on January 1, 2012 are as shown below.

| Suffix    | Group                   | Single   | 2-person |
|-----------|-------------------------|----------|----------|
| 900, 901  | St. Clair County        | \$ 22.04 | \$ 52.89 |
| 920, 921  | Mental Health           | \$ 22.04 | \$ 52.89 |
| 000, 001* | Road Commission Pre-65  | \$ 19.89 | \$ 47.74 |
| 910, 911  | Road Commission Post-65 | \$ 22.04 | \$ 52.89 |

<sup>\*</sup> Rates shown are effective on March 1, 2012.

<sup>\*</sup> Rates shown are effective on March 1, 2012.

The actuarial assumptions used in this report represent a reasonable long-term expectation of future OPEB outcomes. As national economic and County experience change over time, the assumptions will be tested for ongoing reasonableness and, if necessary, updated.

There have been no changes to the actuarial methods and assumptions since the last GASB valuation, which was for the fiscal year ending December 31, 2011. For the current year GASB valuation, we have updated the health care trend rates and per capita costs. We expect to update health care trend rates and per capita costs again for the next full GASB valuation, which will be for the fiscal year ending December 31, 2014.

Measurement Date December 31, 2011

**Discount Rate** 5.0% partially-funded

Payroll Growth 5.0%

Inflation Rate 3.0%

Cost Method Entry Age Normal Level % of Salary

**Amortization** Mental Health and Road Commission: Level percentage of pay over a closed period; the remaining

amortization period is 18 years for FY 2012.

St. Clair County General: Level dollar over an open 30-year period.

Census Data Census data was provided by the County and it was collected as of December 31, 2011. We have

reviewed it for reasonableness and no material modifications were made to the census data.

**Employer Funding Policy** Partial pre-funding at the County's discretion

Mortality 1994 Group Annuity Mortality Table

**Disability**Annual sample rates are as shown below. Disability benefit is only valued for the Sheriff group (CDCO,

SDEI, SDCO, SDEE, and SDSP unions) and 25% of disability is assumed to be duty.

| Age | Rates | Age | Rates |
|-----|-------|-----|-------|
| 20  | 0.08% | 45  | 0.27% |
| 25  | 0.08% | 50  | 0.49% |
| 30  | 0.08% | 55  | 0.89% |
| 35  | 0.08% | 60  | 1.41% |
| 40  | 0.20% |     |       |

#### Withdrawal Rate

Assumption used to project terminations (voluntary and involuntary) prior to meeting minimum retirement eligibility for retiree health coverage. Annual sample rates are shown below.

| YOS | Age      | General* | Road<br>Commission | Sheriff** |
|-----|----------|----------|--------------------|-----------|
| 0   |          | 10.0%    | 3.0%               | 5.0%      |
| 1   | es       | 9.0%     | 3.0%               | 5.0%      |
| 2   | All Ages | 7.0%     | 3.0%               | 5.0%      |
| 3   | ₹        | 6.0%     | 3.0%               | 5.0%      |
| 4   |          | 6.0%     | 3.0%               | 5.0%      |
| 5+  | 20       | 6.0%     | 3.0%               | 5.0%      |
|     | 25       | 6.0%     | 3.0%               | 5.0%      |
|     | 30       | 6.0%     | 3.0%               | 4.4%      |
|     | 35       | 4.8%     | 2.4%               | 2.8%      |
|     | 40       | 3.4%     | 1.4%               | 1.7%      |
|     | 45       | 3.0%     | 1.0%               | 1.2%      |
|     | 50       | 3.0%     | 1.0%               | 0.7%      |
|     | 55       | 3.0%     | 1.0%               | 0.5%      |
|     | 60       | 2.4%     | 1.0%               | 0.5%      |
|     | 65       | 2.0%     | 1.0%               | 0.5%      |

<sup>\*</sup> Includes Mental Health Authority.

<sup>\*\*</sup> Applies to CDCO, SDEI, SDCO, SDEE, and SDSP unions.

#### **Retirement Rate**

Annual retirement rates are as shown below.

| Age     | General<br>Original* | General<br>Modified* | Road<br>Commission | Sheriff** | YOS     | Sheriff** |
|---------|----------------------|----------------------|--------------------|-----------|---------|-----------|
| 50 – 55 | 5%                   | 10%                  | 25%                |           | 25 - 34 | 20%       |
| 56 – 59 | 10%                  | 5%                   | 25%                |           | 35+     | 100%      |
| 60      | 20%                  | 20%                  | 25%                | 25%       |         |           |
| 61      | 20%                  | 20%                  | 10%                | 25%       |         |           |
| 62      | 20%                  | 20%                  | 30%                | 25%       |         |           |
| 63 - 64 | 20%                  | 20%                  | 20%                | 25%       |         |           |
| 65 - 69 | 40%                  | 40%                  | 100%               | 100%      |         |           |
| 70+     | 100%                 | 100%                 | 100%               | 100%      |         |           |

<sup>\*</sup> Includes Mental Health Authority

#### **Health Care Trend Rates**

| FYE   | Rates |
|-------|-------|
| 2013  | 9.0%  |
| 2014  | 8.5%  |
| 2015  | 8.0%  |
| 2016  | 7.5%  |
| 2017  | 7.0%  |
| 2018  | 6.5%  |
| 2019  | 6.0%  |
| 2020  | 5.5%  |
| 2021+ | 5.0%  |

The initial trend rate was based on the plan's actual experience. The subsequent year trend rates were selected based on a combination of employer history, national trend surveys, and professional judgment.

The ultimate trend rate was selected based on historical medical CPI information.

Annual dental trend rate is assumed to be 5.0%.

#### **Retiree Contributions**

Retiree contributions are assumed to increase with health care trend rates.

<sup>\*\*</sup> Applies to CDCO, SDEI, SDCÓ, SDEE, and SDSP unions. The retirement rates by years of service are applicable to participants under age 60 only.

#### **Per Capita Costs**

Annual per capita costs were calculated based on the 2012 premium rates by plan actuarially increased using health index factors and current enrollment. The costs are assumed to increase with health care trend rates. Annual per capita costs by plan are as shown below:

|                | Gen      | eral*    | Road Com  | nmission |
|----------------|----------|----------|-----------|----------|
| Age            | Male     | Female   | Male      | Female   |
| < 55           | \$ 4,700 | \$ 5,600 | \$ 5,800  | \$ 6,800 |
| 55 – 59        | \$ 6,400 | \$ 6,200 | \$ 7,900  | \$ 7,700 |
| 60 - 64        | \$ 8,200 | \$ 7,300 | \$ 10,100 | \$ 9,000 |
| 65 – 69        | \$ 4,800 | \$ 4,800 | \$ 6,000  | \$ 6,000 |
| 70 – 74        | \$ 5,700 | \$ 5,700 | \$ 7,100  | \$ 7,100 |
| 75 – 79        | \$ 6,500 | \$ 6,500 | \$ 8,200  | \$ 8,200 |
| <del>80+</del> | \$ 7,600 | \$ 7,600 | \$ 9,500  | \$ 9,500 |

The per capita costs represent the cost of coverage for a retiree-only population.

Actuarial standards require the recognition of higher inherent costs for a retired population versus an active population.

Annual dental per capita costs are as follows and they are assumed to increase with dental trend rates.

| Age  | General* | Road<br>Commission |
|------|----------|--------------------|
| < 65 | \$ 264   | \$ 239             |
| 65+  | \$ 264   | \$ 264             |

<sup>\*</sup> Including Sheriff and Mental Health Authority.

#### **Health Care Coverage Election Rate**

85% of active employees with current coverage are assumed to continue coverage at retirement. 0% of active employees without current coverage are assumed to elect coverage at retirement.

100% of terminated vested employees are assumed to elect coverage at retirement.

100% of retirees with current coverage are assumed to continue coverage.

0% of retirees without current coverage are assumed to elect coverage in the future.

#### **Spousal Coverage**

80% of male employees and 50% of female employees are assumed to be married at retirement. Husbands are assumed to be three years older than wives.

Spousal coverage and ages for current retirees is based on actual data.

### **Explicit Subsidy**

The difference between (a) the retiree premium rates and (b) retiree contribution. Below is an example of the monthly explicit subsidies for a retiree age 60 in the Modified plan enrolled in the non-hardship plan with 20 years of service at retirement.

|         | Premium<br>Rate | Retiree<br>Contribution | Explicit<br>Subsidy |
|---------|-----------------|-------------------------|---------------------|
|         | Α               | В                       | C = A - B           |
| Retiree | \$ 449.42       | \$ 0.00                 | \$ 449.42           |
| Spouse  | \$ 629.20       | \$ 0.00                 | \$ 629.20           |

Implicit Subsidy

The difference between (a) the per capita cost and (b) retiree premium rates. Below is an example of the monthly implicit subsidies for a male County retiree age 60 in the Modified plan and enrolled in non-hardship health plan.

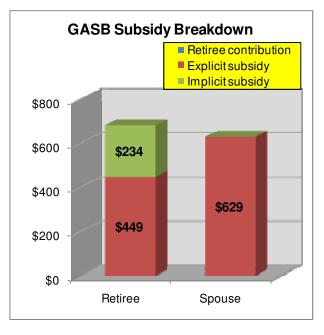
|         | Per Capita<br>Cost | Premium<br>Rate* | Implicit<br>Subsidy |
|---------|--------------------|------------------|---------------------|
|         | Α                  | В                | C = A - B           |
| Retiree | \$ 683.33          | \$ 449.42        | \$ 233.91           |
| Spouse  | \$ 608.33          | \$ 608.33        | \$ 0.00             |

All employers that utilize premium rates based on blended active/retiree claims experience will have an implicit subsidy. There is an exception for plans using a true community-rated premium rate.

\* Limited to the per capita cost.

Below is a breakdown of the GASB 45 monthly total cost for a male County retiree age 60 in the Modified plan age 60 enrolled in the non-hardship plan with 20 years of service at retirement.

|                      | Retiree   | Spouse    |  |  |
|----------------------|-----------|-----------|--|--|
| Retiree contribution | \$ 0.00   | \$ 0.00   |  |  |
| Explicit subsidy     | \$ 449.42 | \$ 629.20 |  |  |
| Implicit subsidy     | \$ 233.91 | \$ 0.00   |  |  |
| Total monthly cost   | \$ 683.33 | \$ 629.20 |  |  |



**GASB Subsidy Breakdown** 

| Actives with coverage       | Single | Non-Single | Total | Avg. Age | Avg. Svc | Salary        |
|-----------------------------|--------|------------|-------|----------|----------|---------------|
| St. Clair County            | N/A    | N/A        | 553   | 46.2     | 11.7     | \$ 27,801,444 |
| Mental Health Authority     | N/A    | N/A        | 228   | 44.6     | 9.3      | \$ 11,341,334 |
| Road Commission             | N/A    | N/A        | 84    | 47.7     | 14.8     | \$ 4,339,292  |
| Total actives with coverage | N/A    | N/A        | 865   | 45.9     | 11.4     | \$ 43,482,070 |

| Retirees with coverage <sup>10</sup> | Single | Non-Single | Total | Avg. Age |  |
|--------------------------------------|--------|------------|-------|----------|--|
| St. Clair County                     | 149    | 213        | 362   | 69.4     |  |
| Mental Health Authority              | 32     | 28         | 60    | 66.5     |  |
| Road Commission                      | 64     | 78         | 142   | 73.6     |  |
| Total retirees with coverage         | 245    | 319        | 564   | 70.2     |  |

| Terminated Vested <sup>11</sup> | Total | Avg. Age |
|---------------------------------|-------|----------|
| St. Clair County                | 60    | 50.7     |
| Mental Health Authority         | 29    | 53.5     |
| Road Commission                 | 11    | 52.6     |
| Total terminated vested         | 100   | 51.7     |

Includes disabled retirees and beneficiaries.

11 Includes all terminated vested employees, including those who are not eligible for retiree health benefits. Out of 100 terminated vested employees, 17 of them are not eligible for retiree health benefits.

# **Active Age-Service Distribution**

## **All Groups**

|          | Years of Service |        |        |          |          |          |          |          |          |         |       |
|----------|------------------|--------|--------|----------|----------|----------|----------|----------|----------|---------|-------|
| Age      | < 1              | 1 to 4 | 5 to 9 | 10 to 14 | 15 to 19 | 20 to 24 | 25 to 29 | 30 to 34 | 35 to 39 | 40 & up | Total |
| Under 25 | 1                | 3      |        |          |          |          |          |          |          |         | 4     |
| 25 to 29 | 3                | 24     | 19     |          |          |          |          |          |          |         | 46    |
| 30 to 34 | 6                | 22     | 64     | 6        | 1        |          |          |          |          |         | 99    |
| 35 to 39 | 3                | 21     | 51     | 31       | 5        |          |          |          |          |         | 111   |
| 40 to 44 | 6                | 23     | 44     | 38       | 30       | 5        |          |          |          |         | 146   |
| 45 to 49 | 3                | 17     | 36     | 34       | 21       | 17       | 10       | 1        |          |         | 139   |
| 50 to 54 | 2                | 12     | 36     | 24       | 11       | 23       | 12       | 7        |          |         | 127   |
| 55 to 59 | 2                | 8      | 21     | 33       | 21       | 20       | 7        | 4        | 1        |         | 117   |
| 60 to 64 |                  | 6      | 21     | 9        | 10       | 8        | 6        | 1        | 2        |         | 63    |
| 65 to 69 |                  |        | 1      | 4        | 1        |          | 1        |          |          | 1       | 8     |
| 70 & up  |                  |        | 1      | 2        | 2        |          |          |          |          |         | 5     |
| Total    | 26               | 136    | 294    | 181      | 102      | 73       | 36       | 13       | 3        | 1       | 865   |

# Active Age-Service Distribution – Continued

# St. Clair County

|          | Years of Service |        |        |          |          |          |          |          |          |         |       |
|----------|------------------|--------|--------|----------|----------|----------|----------|----------|----------|---------|-------|
| Age      | < 1              | 1 to 4 | 5 to 9 | 10 to 14 | 15 to 19 | 20 to 24 | 25 to 29 | 30 to 34 | 35 to 39 | 40 & up | Total |
| Under 25 |                  | 1      |        |          |          |          |          |          |          |         | 1     |
| 25 to 29 | 2                | 13     | 16     |          |          |          |          |          |          |         | 31    |
| 30 to 34 | 2                | 11     | 52     | 4        | 1        |          |          |          |          |         | 70    |
| 35 to 39 |                  | 10     | 29     | 22       | 2        |          |          |          |          |         | 63    |
| 40 to 44 | 1                | 11     | 27     | 27       | 15       | 4        |          |          |          |         | 85    |
| 45 to 49 | 2                | 11     | 27     | 20       | 11       | 13       | 7        | 1        |          |         | 92    |
| 50 to 54 |                  | 6      | 24     | 17       | 5        | 13       | 7        | 4        |          |         | 76    |
| 55 to 59 |                  | 5      | 18     | 23       | 18       | 16       | 2        | 3        | 1        |         | 86    |
| 60 to 64 |                  | 2      | 13     | 6        | 5        | 5        | 3        | 1        | 2        |         | 37    |
| 65 to 69 |                  |        | 1      | 4        | 1        |          | 1        |          |          | 1       | 8     |
| 70 & up  |                  |        | 1      | 1        | 2        |          |          |          |          |         | 4     |
| Total    | 7                | 70     | 208    | 124      | 60       | 51       | 20       | 9        | 3        | 1       | 553   |

# Active Age-Service Distribution – Continued

# **Mental Health Authority**

|          |     |        |        |          | Years of | f Service |          |          |          |         |       |
|----------|-----|--------|--------|----------|----------|-----------|----------|----------|----------|---------|-------|
| Age      | < 1 | 1 to 4 | 5 to 9 | 10 to 14 | 15 to 19 | 20 to 24  | 25 to 29 | 30 to 34 | 35 to 39 | 40 & up | Total |
| Under 25 | 1   | 1      |        |          |          |           |          |          |          |         | 2     |
| 25 to 29 | 1   | 11     | 2      |          |          |           |          |          |          |         | 14    |
| 30 to 34 | 4   | 10     | 9      | 2        |          |           |          |          |          |         | 25    |
| 35 to 39 | 3   | 10     | 17     | 5        | 1        |           |          |          |          |         | 36    |
| 40 to 44 | 5   | 12     | 15     | 6        | 10       |           |          |          |          |         | 48    |
| 45 to 49 | 1   | 6      | 8      | 7        | 3        | 2         | 2        |          |          |         | 29    |
| 50 to 54 | 2   | 5      | 10     | 5        | 2        | 4         | 4        | 3        |          |         | 35    |
| 55 to 59 | 2   | 2      | 2      | 4        | 1        | 2         | 3        | 1        |          |         | 17    |
| 60 to 64 |     | 4      | 7      | 3        | 5        | 2         | 1        |          |          |         | 22    |
| 65 to 69 |     |        |        |          |          |           |          |          |          |         | 0     |
| 70 & up  |     |        |        |          |          |           |          |          |          |         | 0     |
| Total    | 19  | 61     | 70     | 32       | 22       | 10        | 10       | 4        | 0        | 0       | 228   |

# Active Age-Service Distribution – Continued

# **Road Commission**

|          |     |        |        |          | Years of | f Service |          |          |          |         |       |
|----------|-----|--------|--------|----------|----------|-----------|----------|----------|----------|---------|-------|
| Age      | < 1 | 1 to 4 | 5 to 9 | 10 to 14 | 15 to 19 | 20 to 24  | 25 to 29 | 30 to 34 | 35 to 39 | 40 & up | Total |
| Under 25 |     | 1      |        |          |          |           |          |          |          |         | 1     |
| 25 to 29 |     |        | 1      |          |          |           |          |          |          |         | 1     |
| 30 to 34 |     | 1      | 3      |          |          |           |          |          |          |         | 4     |
| 35 to 39 |     | 1      | 5      | 4        | 2        |           |          |          |          |         | 12    |
| 40 to 44 |     |        | 2      | 5        | 5        | 1         |          |          |          |         | 13    |
| 45 to 49 |     |        | 1      | 7        | 7        | 2         | 1        |          |          |         | 18    |
| 50 to 54 |     | 1      | 2      | 2        | 4        | 6         | 1        |          |          |         | 16    |
| 55 to 59 |     | 1      | 1      | 6        | 2        | 2         | 2        |          |          |         | 14    |
| 60 to 64 |     |        | 1      |          |          | 1         | 2        |          |          |         | 4     |
| 65 to 69 |     |        |        |          |          |           |          |          |          |         | 0     |
| 70 & up  |     |        |        | 1        |          |           |          |          |          |         | 1     |
| Total    | 0   | 5      | 16     | 25       | 20       | 12        | 6        | 0        | 0        | 0       | 84    |

GASB 45 defines several unique terms not commonly employed in the funding of pension and retiree health plans. The definitions of the terms used in the GASB actuarial valuations are noted below.

- 1. **Actuarial Accrued Liability** That portion, as determined by a particular Actuarial Cost Method, of the Actuarial Present Value of plan benefits and expenses which is not provided for by the future Normal Costs.
- 2. **Actuarial Assumptions** Assumptions as to the occurrence of future events affecting health care costs, such as: mortality, withdrawal, disablement and retirement; changes in compensation and Government provided health care benefits; rates of investment earnings and asset appreciation or depreciation; procedures used to determine the Actuarial Value of Assets; characteristics of future entrants for Open Group Actuarial Cost Methods; and other relevant items.
- 3. **Actuarial Cost Method** A procedure for determining the Actuarial Present Value of future benefits and expenses and for developing an actuarially equivalent allocation of such value to time periods, usually in the form of a Normal Cost and an Actuarial Accrued Liability.
- 4. **Actuarial Present Value** The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions. For purposes of this standard, each such amount or series of amounts is:
  - a) adjusted for the probable financial effect of certain intervening events (such as changes in compensation levels, Social Security, marital status, etc.):
  - b) multiplied by the probability of the occurrence of an event (such as survival, death, disability, termination of employment, etc.) on which the payment is conditioned; and
  - c) discounted according to an assumed rate (or rates) of return to reflect the time value of money.
- 5. Annual OPEB Cost An accrual-basis measure of the periodic cost of an employer's participation in a defined benefit OPEB plan.
- 6. **Annual Required Contribution (ARC)** The employer's periodic required contributions to a defined benefit OPEB plan, calculated in accordance with the parameters.
- 7. **Explicit Subsidy** The difference between (a) the amounts required to be contributed by the retirees based on the premium rates and (b) actual cash contribution made by the employer.
- 8. Funded Ratio The actuarial value of assets expressed as a percentage of the actuarial accrued liability.
- 9. **Healthcare Cost Trend Rate** The rate of change in the per capita health claims costs over time as a result of factors such as medical inflation, utilization of healthcare services, plan design, and technological developments.

- 10. **Implicit Subsidy** In an experience-rated healthcare plan that includes both active employees and retirees with blended premium rates for all plan members, the difference between (a) the age-adjusted premiums approximating claim costs for retirees in the group (which, because of the effect of age on claim costs, generally will be higher than the blended premium rates for all group members) and (b) the amounts required to be contributed by the retirees.
- 11. **Net OPEB Obligation** The cumulative difference since the effective date of this Statement between annual OPEB cost and the employer's contributions to the plan, including the OPEB liability (asset) at transition, if any, and excluding (a) short-term differences and (b) unpaid contributions that have been converted to OPEB-related debt.
- 12. **Normal Cost** The portion of the Actuarial Present Value of plan benefits and expenses which is allocated to a valuation year by the Actuarial Cost Method.
- 13. **Pay-as-you-go** A method of financing a benefit plan under which the contributions to the plan are generally made at about the same time and in about the same amount as benefit payments and expenses becoming due.
- 14. **Per Capita Costs** The current cost of providing postretirement health care benefits for one year at each age from the youngest age to the oldest age at which plan participants are expected to receive benefits under the plan.
- 15. **Present Value of Future Benefits** Total projected benefits include all benefits estimated to be payable to plan members (retirees and beneficiaries, terminated employees entitled to benefits but not yet receiving them, and current active members) as a result of their service through the valuation date and their expected future service. The actuarial present value of total projected benefits as of the valuation date is the present value of the cost to finance benefits payable in the future, discounted to reflect the expected effects of the time value (present value) of money and the probabilities of payment. Expressed another way, it is the amount that would have to be invested on the valuation date so that the amount invested plus investment earnings will provide sufficient assets to pay total projected benefits when due.
- 16. **Select and Ultimate Rates** Actuarial assumptions that contemplate different rates for successive years. Instead of a single assumed rate with respect to, for example, the investment return assumption, the actuary may apply different rates for the early years of a projection and a single rate for all subsequent years. For example, if an actuary applies an assumed investment return of 8% for year 20W0, then 7.5% for 20W1, and 7% for 20W2 and thereafter, then 8% and 7.5% select rates, and 7% is the ultimate rate.
- 17. **Substantive Plan** The terms of an OPEB plan as understood by the employer(s) and plan members.

# **APPENDIX**



# **Appendix A – Projection of GASB Results for FY 2013**

FY 2013 projected Annual Required Contribution was calculated using estimated employee contributions based on December 31, 2011 active data, salary, and Health Care Trust contribution policy by Union group effective on January 1, 2013 as described in the Substantive Plan Provisions section.

| Required Supplementary Information                                    | Total          | St. Clair County | Mental Health | Road Commission |
|---|----------------|------------------|---------------|-----------------|
| Actuarial Accrued Liability as of beginning of year                   | \$ 234,694,701 | \$ 142,879,831   | \$ 37,106,941 | \$ 54,707,929   |
| Actuarial Value of Assets as of beginning of year (estimated)         | (31,380,877)   | (21,378,150)     | (8,319,694)   | (1,683,033)     |
| Unfunded Actuarial Accrued Liability (UAAL)                           | \$ 203,313,824 | \$ 121,501,681   | \$ 28,787,247 | \$ 53,024,896   |
| Estimated covered payroll (for eligible members only)                 | \$ 44,002,437  | \$ 28,134,155    | \$ 11,477,060 | \$ 4,391,222    |
| UAAL as a % of covered payroll  | 462.1%         | 431.9%           | 250.8%        | 1207.5%         |
| Annual Required Contribution  | Total          | St. Clair County | Mental Health | Road Commission |
| Normal cost as of beginning of year                                   | \$ 6,289,344   | \$ 3,726,171     | \$ 1,467,779  | \$ 1,095,394    |
| Reduction for active employee contributions (estimated) <sup>12</sup> | (718,168)      | (500,036)        | (218,132)     | 0               |
| Net normal cost as of beginning of year                               | \$ 5,571,176   | \$ 3,226,135     | \$ 1,249,647  | \$ 1,095,394    |
| Amortization of the UAAL for 17 years                                 | 15,076,379     | 10,263,900       | 1,693,367     | 3,119,112       |
| Total normal cost and amortization payment                            | \$ 20,647,555  | \$ 13,490,035    | \$ 2,943,014  | \$ 4,214,506    |
| Interest to end of year   | 1,032,378      | 674,502          | 147,151       | 210,725         |
| Total Annual Required Contribution (ARC)                              | \$ 21,679,933  | \$ 14,164,537    | \$ 3,090,165  | \$ 4,425,231    |



<sup>&</sup>lt;sup>12</sup> Estimated based on HCT contributions requirements effective on January 1, 2013 for the different unions as shown on page 18 of this report.

# Appendix A - Continued

FY 2013 projected Annual Required Contribution was calculated using estimated employee contributions based on December 31, 2011 active data, salary, and Health Care Trust contribution policy by Union group effective on January 1, 2013 as described in the Substantive Plan Provisions section.

| Net OPEB Obligation  | Total         | St. Clair County | Mental Health | Road Commission |
|--|---------------|------------------|---------------|-----------------|
| ARC as of end of year  | \$ 21,679,933 | \$ 14,164,537    | \$ 3,090,165  | \$ 4,425,231    |
| Interest on Net OPEB Obligation (NOO) to end of year                 | 2,812,438     | 1,760,958        | 428,848       | 622,632         |
| NOO amortization adjustment to the ARC                               | (4,422,794)   | (3,123,909)      | (529,752)     | (769,133)       |
| Annual OPEB cost   | \$ 20,069,577 | \$ 12,801,586    | \$ 2,989,261  | \$ 4,278,730    |
| Estimated annual employer contribution for pay-go cost               | 0             | 0                | 0             | 0               |
| Estimated annual employer contribution for pre-funding <sup>13</sup> | (834,192)     | (703,354)        | (130,838)     | 0               |
| Change in NOO  | \$ 19,235,385 | \$ 12,098,232    | \$ 2,858,423  | \$ 4,278,730    |
| NOO as of beginning of year  | 56,248,740    | 35,219,157       | 8,576,950     | 12,452,633      |
| NOO as of end of year  | \$ 75,484,125 | \$ 47,317,389    | \$ 11,435,373 | \$ 16,731,363   |

<sup>&</sup>lt;sup>13</sup> County's pre-funding contribution is based on 2.5% (provided by the County) of projected 2013 payroll. Mental Health pre-funding contribution is assumed to be 1.14% (provided by Mental Health Authority) of projected 2013 payroll.



# **Appendix B – Comparison of Participant Demographic Information**

|                                    | As of December 31,<br>2010 | As of December 31,<br>2011 |
|------------------------------------|----------------------------|----------------------------|
| Active Participants                | 900                        | 865                        |
| Retired Participants <sup>14</sup> | 589                        | 564                        |
| Averages for Active                |                            |                            |
| Age                                | 45.5                       | 45.9                       |
| Service                            | 11.2                       | 11.4                       |
| Salary                             | \$ 49,582                  | \$ 50,268                  |
| Averages for Inactive              |                            |                            |
| Age                                | N/A                        | 70.2                       |

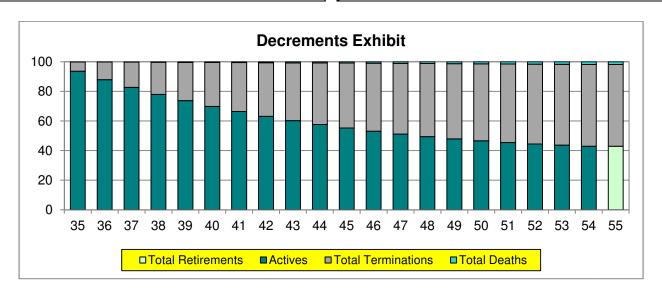
<sup>&</sup>lt;sup>14</sup> The retired participant's enrollment figures does not include spouses who are covered under the County's group health plan. They include disabled retirees and beneficiaries.

# **Appendix C – Decrements Exhibit (Turnover and Mortality Rates)**

The table below illustrates how actuarial assumptions can affect a long-term projection of future liabilities. Starting with 100 employees at age 35, the illustrated actuarial assumptions show that 42.949 employees out of the original 100 are expected to retire and could elect retiree health benefits at age 55.

| Age | # Remaining<br>Employees | # Deaths<br>per year* | # of<br>Terminations<br>per year* | # of<br>Retirements<br>per year* | Total<br>Decrements |
|-----|--------------------------|-----------------------|-----------------------------------|----------------------------------|---------------------|
| 35  | 100.000                  | 0.077                 | 6.276                             | 0.000                            | 6.353               |
| 36  | 93.647                   | 0.079                 | 5.672                             | 0.000                            | 5.751               |
| 37  | 87.896                   | 0.079                 | 5.127                             | 0.000                            | 5.206               |
| 38  | 82.690                   | 0.080                 | 4.636                             | 0.000                            | 4.716               |
| 39  | 77.974                   | 0.080                 | 4.194                             | 0.000                            | 4.274               |
| 40  | 73.700                   | 0.080                 | 3.796                             | 0.000                            | 3.876               |
| 41  | 69.824                   | 0.080                 | 3.436                             | 0.000                            | 3.516               |
| 42  | 66.308                   | 0.081                 | 3.109                             | 0.000                            | 3.190               |
| 43  | 63.118                   | 0.082                 | 2.811                             | 0.000                            | 2.893               |
| 44  | 60.225                   | 0.084                 | 2.539                             | 0.000                            | 2.623               |
| 45  | 57.602                   | 0.087                 | 2.290                             | 0.000                            | 2.377               |

| Age | # Remaining<br>Employees | # Deaths<br>per year* | # of<br>Terminations<br>per year* | # of<br>Retirements<br>per year* | Total<br>Decrements |
|-----|--------------------------|-----------------------|-----------------------------------|----------------------------------|---------------------|
| 46  | 55.225                   | 0.089                 | 2.058                             | 0.000                            | 2.147               |
| 47  | 53.078                   | 0.092                 | 1.839                             | 0.000                            | 1.931               |
| 48  | 51.147                   | 0.095                 | 1.629                             | 0.000                            | 1.724               |
| 49  | 49.423                   | 0.099                 | 1.425                             | 0.000                            | 1.524               |
| 50  | 47.899                   | 0.102                 | 1.227                             | 0.000                            | 1.329               |
| 51  | 46.570                   | 0.114                 | 1.037                             | 0.000                            | 1.151               |
| 52  | 45.419                   | 0.121                 | 0.856                             | 0.000                            | 0.977               |
| 53  | 44.442                   | 0.130                 | 0.688                             | 0.000                            | 0.818               |
| 54  | 43.624                   | 0.139                 | 0.536                             | 0.000                            | 0.675               |
| 55  | 42.949                   | 0.000                 | 0.000                             | 42.949                           | 42.949              |
|     |                          |                       |                                   |                                  |                     |

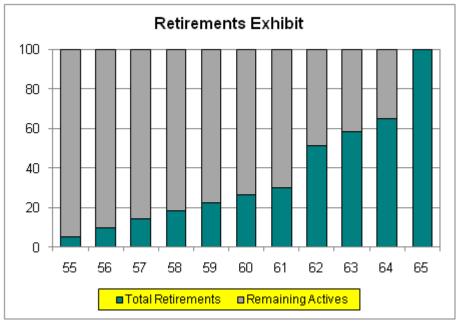


<sup>\*</sup> The above rates are illustrative rates and are not used in our GASB calculations.

# Appendix D – Retirement Rates Exhibit

The table below illustrates how actuarial assumptions can affect a long-term projection of future liabilities. The illustrated retirement rates show the number of employees who are assumed to retire annually based on 100 employees age 55 who are eligible for retiree health care coverage. The average age at retirement is 62.0.

| 1   |                            |                                |                           |                            |
|-----|----------------------------|--------------------------------|---------------------------|----------------------------|
| Age | Active<br>Employees<br>BOY | Annual<br>Retirement<br>Rates* | # Retirements<br>per year | Active<br>Employees<br>EOY |
| 55  | 100.000                    | 5%                             | 5.000                     | 95.000                     |
| 56  | 95.000                     | 5%                             | 4.750                     | 90.250                     |
| 57  | 90.250                     | 5%                             | 4.513                     | 85.738                     |
| 58  | 85.738                     | 5%                             | 4.287                     | 81.451                     |
| 59  | 81.451                     | 5%                             | 4.073                     | 77.378                     |
| 60  | 77.378                     | 5%                             | 3.869                     | 73.509                     |
| 61  | 73.509                     | 5%                             | 3.675                     | 69.834                     |
| 62  | 69.834                     | 30%                            | 20.950                    | 48.884                     |
| 63  | 48.884                     | 15%                            | 7.333                     | 41.551                     |
| 64  | 41.551                     | 15%                            | 6.233                     | 35.318                     |
| 65  | 35.318                     | 100%                           | 35.318                    | 0.000                      |



<sup>\*</sup> The above rates are illustrative rates and are not used in our GASB calculations.

# **Appendix E – Illustration of GASB Calculations**

The purpose of the illustration is to familiarize non-actuaries with the GASB 45 actuarial calculation process.

### I. Facts

- 1. The employer provides subsidized retiree health coverage worth \$100,000 to employees retiring at age 55 with 25 years of service. The employer funds for retiree health coverage on a pay-as-you-go basis.
- 2. Employee X is age 50 and has worked 20 years with the employer.
- 3. Retiree health subsidies are paid from the general fund assets which are expected to earn 4.5% per year on a long-term basis.
- 4. Based on Employee X's age and sex he has a 98.0% probability of living to age 55 and a 95.0% probability of continuing to work to age 55.

### II. Calculation of Present Value of Future Benefits

**Present Value of Future Benefits** represents the cost to finance benefits payable in the future to current and future retirees and beneficiaries, discounted to reflect the expected effects of the time value (present value) of money and the probabilities of payment.

|    | Value     | Description  |
|----|-----------|--|
| A. | \$100,000 | Projected benefit at retirement  |
| B. | 80.2%     | Interest discount for five years = $(1 / 1.045)^5$   |
| C. | 98.0%     | Probability of living to retirement age  |
| D. | 95.0%     | Probability of continuing to work to retirement age  |
| E. | \$74,666  | Present value of projected retirement benefit measured at employee's current age = A x B x C x D |

# Appendix E - Continued

# III. Calculation of Actuarial Accrued Liability

**Actuarial Accrued Liability** represents the portion of the Present Value of Future Benefits which has been accrued recognizing the employee's past service with the employer. The Actuarial Accrued Liability is a required disclosure in the Required Supplementary Information section of the employer's financial statement.

|    | Value    | Description  |
|----|----------|--|
| A. | \$74,666 | Present value of projected retirement benefit measured at employee's current age |
| B. | 20       | Current years of service with employer   |
| C. | 25       | Projected years of service with employer at retirement                           |
| D. | \$59.733 | Actuarial accrued liability measured at employee's current age = A x B / C       |

### **IV. Calculation of Normal Cost**

Normal Cost represents the portion of the Present Value of Future Benefits allocated to the current year.

|    | Value    | Description  |
|----|----------|--|
| A. | \$74,666 | Present value of projected retirement benefit measured at employee's current age |
| B. | 25       | Projected years of service with employer at retirement                           |
| C. | \$2,987  | Normal cost measured at employee's current age = A / B                           |

### V. Calculation of Annual Required Contribution

**Annual Required Contribution** is the total expense for the current year to be shown in the employer's income statement.

|    | Value   | Description   |
|----|---------|---|
| A. | \$2,987 | Normal Cost for the current year  |
| B. | \$3,509 | 30-year amortization (level dollar method) of Unfunded Actuarial Accrued Liability using a 4.5% interest rate discount factor |
| C. | \$292   | Interest adjustment = 4.5% x (A + B)  |
| D. | \$6,788 | Annual Required Contribution = A + B + C  |